

## 5B. GENERAL STATE APPROPRIATIONS FOR EDUCATION

### INTRODUCTION

Appropriations for public education in Alabama are implemented in a variety of ways which follow.

(1) **Dedicated Revenue Source.** The most basic procedure is when there is an earmarked revenue source – a fund – and a method of distribution in either the constitution or statute. The Public School Fund was an example of a constitutional fund, and the State Driver's Fund an example of a statutory fund. Both the revenues and the expenditures are restricted.

(2) **Statute With Mandated Expenditure.** The next procedure is when there is a statute requiring the expenditure of state funds on a certain program, and the amount of funding required is determined by the statute. The 1995 Foundation Program is an example of this procedure. The funding becomes an entitlement, although the Legislature may exercise discretion in certain funding components.

(3) **Statute Without Mandated Expenditure.** The next procedure is when there is a statute requiring the expenditure of state funds on a certain program, and the amount of funding required is determined by the Legislature depending upon the financial condition of the Education Trust Fund. The School Nurses Program, a discussion of which follows, is an example of this process.

(4) **Line Item of Appropriation.** And the last procedure is when there is no statutory obligation or procedure for the expenditure of funds for a program, but the Legislature in its discretion

### Fiscal Agent for Appropriation

When an appropriation is made in the annual education appropriations acts, the agent must be identified who will act in a fiscal capacity and who will be accountable for the proper expenditure of the funds. Generally, the following procedures are used.

(1) Appropriation to the State Board of Education for distribution by a formula existing in statute to local boards of education.

(2) Appropriation to the State Department of Education for distribution to local boards of education in a process and procedure to be determined by the State Department of Education.

- (3) Appropriations to specific schools such as a private school receiving state funding. This may occur in a separate bill.
- (4) Appropriations to the State Department of Education for operations and maintenance of the State Department of Education but which may be expended for the benefit of local boards of education.

### Registered School Nurses Program, 1998

The Legislature in the Regular Session of 1998 created a new categorical aid program for local boards of education. Act 98-672 provided for the addition of registered school nurses in the school staffing program which is required by the state. The State Board of Education shall require local boards of education to employ registered school nurses in a phase-in schedule which is contingent upon funding in the Education Trust Fund annual budget act. The phase-in schedule provided by the Legislative Fiscal Office to accompany the legislation follows in **Table 5B-1**. The calculations for determining the number of earned nurse units to be allocated to each local board of education allows one nurse to be allocated for each major fraction of student ADM.

**Table 5B-1**  
**Phase-in Schedule of Registered School Nurses by Act 98-672**

Fiscal Year	Divisor in ADM	Nurse Units Earned
1999-2000	School System	128
2000-2001	7,000	89
2001-2002	6,500	103
2002-2003	6,000	117
2003-2004	5,500	133
2004-2005	5,000	152
2005-2006	4,500	168
2006-2007	4,000	190
2007-2008	3,500	215
2008-2009	3,000	252
2009-2010	2,500	305
2010-2011	2,000	370

Note: For FY 1999-2000, there were 128 local school systems and each local school system was allocated one nurse unit.

The divisors that are stated are based upon pupils in Average Daily Membership during the first two scholastic months of the preceding scholastic year. Nurses employed exclusively from federal funds shall not be considered in the ratios as required by this section. Nurses employed with local funds are to be included in the ratios as required by this Act.

For administration of the program, the State Board of Education is directed to employ a School Nurse Consultant who is a registered nurse and who shall provide supervision of the programs statewide. The State Board of Education shall approve a minimum statewide salary schedule which shall be included in the annual budget act for public schools in the amount necessary to implement the provisions of this act (*Code of Alabama 1975*, Section 16-22-16).

Unfortunately, the Legislature has not seen fit to appropriate the number of nurse units annually to meet this schedule because the enabling legislation made the implementation “contingent on funding in the Education Trust Fund annual budget act.” Therefore the amount appropriated has remained virtually unchanged since the initial appropriation for FY 1999-2000. The Legislature has provided the following distribution language for FY 2004-2005:

To be distributed so that each school system shall receive one nurse and one additional nurse for each full increment of 11,500 students (*Acts of Alabama*, Number 2004-456).

### **Science in Motion, 1995**

The Science in Motion had its origins in 1994 and became a full statewide program in 1995. Legislation was approved with the plan to bring model instruction in science to all schools requiring such assistance accommodated in mobile vans.

#### **§ 16-61C-4. Rules and regulations; schedule for expansion of program; advisory committee.**

(a) The State Board of Education may promulgate necessary rules and regulations for the effective administration of the Alabama Science in Motion Program, in accordance with applicable state laws. Upon the recommendation of the State Superintendent of Education the State Board of Education shall adopt a flexible schedule, of not more than five years, that will provide for the complete statewide expansion of the Alabama Science in Motion Program to eleven networks, one network to operate within the service region of each of the eleven existing Alabama Regional Inservice Centers. ASIM Program expansion shall be completed when each network shall operate one van for each of the three core sciences, namely biology, chemistry and physics. The schedule shall consist of three or more phases; provided, that all effort shall be made to ensure that no geographic region of the state shall be unduly neglected by the schedule as the expansion of the ASIM Program unfolds.

It is hereby expressly provided that each phase of the schedule shall be implemented only to the extent that funding is appropriated or

otherwise made available for implementation (*Acts of Alabama 1975*, Section 16-61C-4).

Again, this is a program with a statutory basis but whose year programmatic function is limited by the annual appropriations made by the Legislature.

#### **At-Risk Program**

This Program is also statutory and began in 1995. It is described fully in Module 15.

#### **Appendices Which Follow**

### **5B. GENERAL STATE APPROPRIATIONS FOR EDUCATION**

#### **Appendix 5B-1      Appropriations for K-12, FY 2004-2005**

**Appendix 5B-1**  
**Appropriations for K-12, FY 2001 – FY 2005**

10/28/2004 CATEGORY	Appropriations 93.80%	Appropriations & Act 01-1096	Appropriations 95.5925%	Appropriations 100.00%	Appropriations 100.00%
<b>II. ELE/SEC EDUCATION</b>					
A. Average Daily Membership	732,660.93	731,254.34	730,170	731,501.56	732,461.91
1 Foundation Program (# of TU's)	46,788.20	46,625.13	46,493	46,536.90	46,694.11
2 Salary Allotments	n/a	1,721,625,471	1,768,687,772	1,763,294,214	1,782,621,673
3 Salary Allotment Per TU	n/a	36,924.84	38,042	37,890.24	38,176.59
4 Employee Benefits	n/a	478,886,016	479,265,707	531,663,876	602,029,196
5 a. FICA	6.200%	6.200%	6.200%	6.200%	6.200%
6 b. Medicare	1.450%	1.450%	1.450%	1.450%	1.450%
7 c. Unemployment Compensation	0.125%	0.125%	0.125%	0.125%	0.125%
8 d. Teachers Retirement System	6.380%	5.960%	5.020%	6.560%	7.030%
9 e. PEEHIP/Month	\$345.00	\$414.00	\$433.00	\$479.00	\$583.00
10 f. Leave Reimbursement/Day	\$35.00	\$35.00	\$35.00	\$35.00	\$35.00
11 Other Current Expense	n/a	463,993,413	515,134,211	535,508,117	580,421,191
12 a. Amount/Teacher Unit	n/a	\$9,951.57	\$11,079.86	\$11,507.17	\$12,430.29
13 Classroom Support (sum a..e)	n/a	84,055,543	83,873,973	32,437,031	84,188,039
14 a Library Enhancement/TU	\$135.00	\$135.00	\$135.00	\$0.00	\$135.00
15 b Classroom Inst. Supplies/TU	\$525.00	\$525.00	\$525.00	\$584.00	\$525.00
16 c Professional Development/TU	\$60.00	\$60.00	\$60.00	\$0.00	\$60.00
17 d Technology/TU	\$181.00	\$181.00	\$181.00	\$0.00	\$181.00
18 e Textbooks/Pupil in ADM	\$57.50	\$57.50	\$57.50	\$7.19	\$57.50
19 Current Teacher Units Cost	n/a	16,854,526	12,450,935	15,859,327	16,632,848
20 Number Current Teacher Units	290.44	290.44	206.37	258.27	258.27
21 Total Foundation Program	n/a	2,765,414,969	2,859,412,598	2,878,762,565	3,065,892,947
22 Total Teacher Units	47,078.64	46,915.57	46,699.21	46,795.17	46,952.38
23 Subtact Public School Fund	n/a	n/a	n/a	n/a	n/a
24 Subtract Required Local Effort	(264,275,030)	(301,604,540)	(318,124,720)	(334,006,150)	(351,529,530)
25 Foundation Program State Funds	2,410,538,489	2,463,810,429	2,541,287,878	2,544,756,415	2,714,363,417
26 ETF Teacher Units		41,798.82	41,503.68	41,365.80	41,568.91
27 Chargeback Teacher Units		5,116.75	5,195.53	5,429.37	5,383.47
28 Categorical Aid Programs:					
29 a Transportation Program	180,901,008	179,661,235	194,389,291	202,982,700	231,015,176
30 1. Operating Allocation	156,712,239	153,868,038	167,908,728	175,920,846	199,929,446
31 2. Fleet Renewal	24,188,769	25,793,197	26,480,563	27,061,854	31,085,730
32 Transportation Study	93,800	-	-	-	-
33 b Salary Matrix Adjustment	16,136,719	17,216,263	17,685,872	17,632,960	17,826,220
34 c Capital Outlay Program	-	-	-	-	-
35 d Board of Adjustment Awards	562,800	562,800	562,800	562,800	562,800
36 e School Nurses	5,656,665	5,656,665	5,656,665	5,656,665	5,656,665
37 f Supplemental OCE	-	26,478,602	-	-	-
38 g At-Risk Program	29,778,405	29,028,405	30,428,405	28,169,312	30,828,405
39 Subtotal	233,129,397	258,603,970	248,723,033	255,004,437	285,889,266
40 TOTAL ETF	2,643,667,886	2,722,414,399	2,790,010,911	2,799,760,852	3,000,252,683
<b>PUBLIC SCHOOL FUND (Reference Only)</b>					
1 Endowment Interest Program	532,864	532,864	532,864	532,864	532,864
2 Hold Harmless Program	8,993,593	11,197,087	-	-	-
3 Capital Outlay Program	83,006,410	98,802,906	104,999,997	110,000,000	140,000,000
4 Supplemental Appropriation	-	15,000,000	-	-	-
6 Total Public School Fund	92,532,867	125,532,857	105,532,861	110,532,864	140,532,864
7 Required Local Match Dollars	20,311,849	25,342,112	24,983,644	26,170,338	36,116,576
8 Required Local Match Mills	0.7685880	0.7685880	0.7852850	0.7839790	1.027410

**Appendix 5B-1 (Continued)**  
**Appropriations for K-12, FY 2001 – FY 2005**

Reconciliation Report Dated 09-30-04 10/28/2004 CATEGORY	FY 2000-2001 Appropriations 93.80%	FY 2001-2002 Appropriations & Act 01-1096	FY 2002-2003 Appropriations 95.5925%	FY 2003-2004 Appropriations 100.00%	FY 2004-2005 Appropriations 100.00%
<b>B. Local Boards of Education</b>					
1 Burned-Out Schools	-	-			
2 Booker T. Washington School	1,547,700	1,392,930	1,386,598	346,650	-
3 DYS School District	11,240,049	11,471,107	7,445,896	6,919,988	6,715,712
4 High School-Fine Arts	4,013,879	4,001,946	4,088,827	4,178,464	4,310,913
5 High School-Math & Science	5,128,473	5,118,528	5,193,863	5,271,275	5,407,695
6 Local Boards	-	-	-	-	-
7 Special Ed. Schools - E.A.	-	-	-	-	-
8 Special Ed. Schools - S.A.	552,298	762,055	692,833	96,662	-
9 Community Services Grant Com.	12,128,340	12,393,883	11,207,396	-	11,700,000
10 Jeff. Co. BOE - Burkett Center	-	-	-	-	-
11 Coffee Co. BOE - Project Independ.	-	-	-	-	-
12 Butler County Capital Outlay	-	-	-	-	-
13 ACE vs. James Attorney Fees	-	-	-	-	-
14 PEEHIP Reserve K-12	-	-	-	-	-
Subtotal	34,610,739	35,140,449	30,015,413	16,813,039	28,134,320
<b>C. State Department of Education</b>					
1 Adult Basic Education	5,805,959	5,780,948	5,778,447	n/a	n/a
2 Alabama Magnet Mall	-	-	-	-	-
3 Alabama Writing Project	117,250	105,525	100,249	25,062	-
4 American Village	281,400	187,609	178,229	44,557	-
5 At-Risk for Alert Schools	-	-	-	-	-
6 Best Practice Center	234,500	211,050	200,497	50,124	-
7 Career Tech. Initiative	-	450,000	350,000	87,500	-
8 Children's Eye Screening	-	-	-	-	398,912
9 Citizenship, Character, Leadership Ed.	287,966	191,987	174,349	45,597	-
10 Civic Education	-	-	-	-	-
11 Community Education	1,216,796	676,780	672,559	O&M	-
12 Council on Economic Education, AL	46,900	31,268	28,396	7,426	-
13 Drop Out Pilot Program	154,770	139,293	132,328	33,082	-
14 Early Learning Sites	-	n/a	-	-	-
15 Exit Exam Failure - High Hopes	6,354,950	6,354,950	6,829,950	3,988,738	5,885,927
16 Fine Arts Initiative	-	250,000	250,000	62,500	-
17 Governor's Academic Program	8,333,661	8,331,876	8,331,876	7,615,938	7,498,688
18 Grants to Troubled Schools	-	-	-	-	-
19 Indian Village Resource Center	93,800	62,536	59,409	14,852	-
20 Inservice Centers	-	-	-	-	2,174,286
21 Inspector Detector	-	-	-	-	-
22 Instructional Supplies	187,600	187,600	187,600	-	-
23 Internet./Computer Based Training	1,500,800	1,500,800	1,500,800	-	-
24 Jobs for Alabama Graduates	938,000	499,798	549,798	-	494,818
25 Law and Civic Education Center	103,180	68,790	62,470	16,338	-
26 Letson Grants	93,800	62,536	59,409	14,852	-
27 Lilly Thompson Memorial	-	-	-	-	-
28 Macon County YMCA	7,504	5,003	4,544	1,188	-
29 Math/Science/Technology Initiatives	187,600	237,600	237,600	237,600	237,600
30 Multi-System Evaluation Ctr.	215,740	204,953	194,705	48,676	-
31 National Bd. Prof. Tch. Stds.	1,027,110	1,432,110	2,532,110	-	-
32 National Board - Salaries	-	-	-	5,000,000	5,000,000
33 National Geographic	46,900	31,268	29,705	7,426	-
34 O & M of SDE	20,040,313	20,582,338	22,319,974	19,046,192	19,076,122
35 Occupational Info. Coord. Comm.	-	-	-	-	-
36 PALS, Litter Education	32,830	21,888	19,878	5,199	-
37 Preschool Program	2,353,047	4,942,773	5,719,506	2,265,442	2,265,442
38 Project Aim	-	-	-	-	-
39 PTA Project, Alabama	93,800	62,536	56,791	14,852	-
40 Reading Initiative	9,605,120	11,298,304	12,500,000	12,500,000	40,000,000
41 Reduce Class - 200 TU	-	-	-	-	-
42 School Accountability Report Card	123,816	123,816	123,816	111,434	111,434
43 School Report Card	-	-	-	-	-
44 School Violence Prevention Prog.	-	-	-	-	-
45 Science in Motion	2,321,550	2,321,550	2,321,550	2,089,395	2,089,395



**Appendix 5B-1 (Continued)**  
**Appropriations for K-12, FY 2001 – FY 2005**

Reconciliation Report Dated 09-30-04 10/28/2004	FY 2000-2001 Appropriations 93.80%	FY 2001-2002 Appropriations & Act 01-1096	FY 2002-2003 Appropriations 95.5925%	FY 2003-2004 Appropriations 100.00%	FY 2004-2005 Appropriations 100.00%
CATEGORY					
<b>B. Local Boards of Education</b>					
46 School Nurses	-	-	-	-	-
47 Southern Ctr. for International Stud.	-	-	-	-	-
48 Southwest School for D&B	-	-	-	-	343,301
49 Special Assistance Account	2,345,000	2,227,750	2,116,362	-	-
50 Teacher In-Service Centers	-	2,415,873	2,415,873	2,174,286	-
51 Teacher of the Year Award	-	-	-	-	-
52 Technical Scholarship Program	938,000	938,000	938,000	494,818	-
53 Teacher Testing-Test Development	938,000	2,188,000	2,188,000	1,969,200	1,969,200
54 Teaching Children with Dis. Adm.	93,800	93,800	85,182	22,278	-
55 Technology Training for Teachers	-	2,000,000	2,000,000	1,350,720	1,350,720
56 Tenure Arbitration Costs	-	-	-	-	900,000
57 Title II Evaluation Grant	938,000	624,937	323,977	-	-
58 Video Cameras	1,219,400	475,566	-	-	-
59 Young Farmers Education Prog.	42,446	28,299	26,884	6,721	-
60 Subtotal	68,321,308	77,349,710	81,600,822	59,351,993	89,795,845
61 TOTAL ELE/SEC EDUCATION	2,746,599,933	2,834,904,558	2,901,627,146	2,875,925,884	3,118,182,848
62 Percent of Budget	67.8602%	68.3756%	81.90%	67.1683%	68.9490%
12 Council on Economic Education, AL	46,900	31,268	28,396	7,426	-
13 Drop Out Pilot Program	154,770	139,293	132,328	33,082	-
14 Early Learning Sites	-	n/a	-	-	-
15 Exit Exam Failure - High Hopes	6,354,950	6,354,950	6,829,950	3,988,738	5,885,927
16 Fine Arts Initiative	-	250,000	250,000	62,500	-
17 Governor's Academic Program	8,333,661	8,331,876	8,331,876	7,615,938	7,498,688
18 Grants to Troubled Schools	-	-	-	-	-
19 Indian Village Resource Center	93,800	62,536	59,409	14,852	-
20 Inservice Centers	-	-	-	-	2,174,286
21 Inspector Detector	-	-	-	-	-
22 Instructional Supplies	187,600	187,600	187,600	-	-
23 Internet/Computer Based Training	1,500,800	1,500,800	1,500,800	-	-
24 Jobs for Alabama Graduates	938,000	499,798	549,798	-	494,818
25 Law and Civic Education Center	103,180	68,790	62,470	16,338	-
26 Letson Grants	93,800	62,536	59,409	14,852	-
27 Lilly Thompson Memorial	-	-	-	-	-
28 Macon County YMCA	7,504	5,003	4,544	1,188	-
29 Math/Science/Technology Initiatives	187,600	237,600	237,600	237,600	237,600
30 Multi-System Evaluation Ctr.	215,740	204,953	194,705	48,676	-
31 National Bd. Prof. Tch. Stds.	1,027,110	1,432,110	2,532,110	-	-
32 National Board - Salaries	-	-	-	5,000,000	5,000,000
33 National Geographic	46,900	31,268	29,705	7,426	-
34 O & M of SDE	20,040,313	20,582,338	22,319,974	19,046,192	19,076,122
35 Occupational Info. Coord. Comm.	-	-	-	-	-
36 PALS, Litter Education	32,830	21,888	19,878	5,199	-
37 Preschool Program	2,353,047	4,942,773	5,719,506	2,265,442	2,265,442
38 Project Aim	-	-	-	-	-
39 PTA Project, Alabama	93,800	62,536	56,791	14,852	-
40 Reading Initiative	9,605,120	11,298,304	12,500,000	12,500,000	40,000,000
41 Reduce Class - 200 TU	-	-	-	-	-
42 School Accountability Report Card	123,816	123,816	123,816	111,434	111,434
43 School Report Card	-	-	-	-	-
44 School Violence Prevention Prog.	-	-	-	-	-
45 Science in Motion	2,321,550	2,321,550	2,321,550	2,089,395	2,089,395
46 School Nurses	-	-	-	-	-
47 Southern Ctr. for International Stud.	-	-	-	-	-
48 Southwest School for D&B	-	-	-	-	343,301
49 Special Assistance Account	2,345,000	2,227,750	2,116,362	-	-
50 Teacher In-Service Centers	-	2,415,873	2,415,873	2,174,286	-
51 Teacher of the Year Award	-	-	-	-	-
52 Technical Scholarship Program	938,000	938,000	938,000	494,818	-
53 Teacher Testing-Test Development	938,000	2,188,000	2,188,000	1,969,200	1,969,200
54 Teaching Children with Dis. Adm.	93,800	93,800	85,182	22,278	-
55 Technology Training for Teachers	-	2,000,000	2,000,000	1,350,720	1,350,720
56 Tenure Arbitration Costs	-	-	-	-	900,000
57 Title II Evaluation Grant	938,000	624,937	323,977	-	-
58 Video Cameras	1,219,400	475,566	-	-	-
59 Young Farmers Education Prog.	42,446	28,299	26,884	6,721	-
60 Subtotal	68,321,308	77,349,710	81,600,822	59,351,993	89,795,845
61 TOTAL ELE/SEC EDUCATION	2,746,599,933	2,834,904,558	2,901,627,146	2,875,925,884	3,118,182,848